## ORIGINAL



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2012 FEB 21 P 3: 53

AZ CORP COMMISSION
DOCKET CONTROL

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#### BEFORE THE ARIZONA CORPORATION COMMISSION

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IN THE MATTER OF THE APPLICATION

OF ARIZONA WATER COMPANY, AN ARIZONA CORPORATION, FOR A

12 ARIZONA CORPORATION, FOR A DETERMINATION OF THE FAIR VALUE

OF ITS UTILITY PLANT AND PROPERTY,

AND FOR ADJUSTMENTS TO ITS RATES

14 AND CHARGES FOR LITTLITY SERVICE

AND CHARGES FOR UTILITY SERVICE FURNISHED BY ITS WESTERN GROUP

AND FOR CERTAIN RELATED
APPROVALS.

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DOCKET NO. W-01445A-10-0517

NOTICE OF FILING TESTIMONY IN SUPPORT OF SETTLEMENT

Applicant, Arizona Water Company, hereby files the Testimony of William M. Garfield and Joel M. Reiker in Support of Settlement in the above-captioned docket.

DATED this 21st day of February, 2012.

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DOCKETED BY PROSE

Arizona Corporation Commission

DOCKETED

ARIZONA WATER COMPANY

By: A. W. Seon

Robert W. Geake Vice President and General Counsel ARIZONA WATER COMPANY Post Office Box 29006 Phoenix, Arizona 85038-9006 and

Steven A. Hirsch (No. 006360) 1 Stanley B. Lutz (No. 021195) BRYAN CAVE, LLP 2 Two North Central Avenue, Suite 2200 Phoenix, AZ 85004 3 Telephone: (602) 364-7000 Attorneys for Arizona Water Company 4 An original and fifteen (15) copies of the foregoing were delivered this 21st day of February, 2012 5 to: 6 **Docketing Supervisor** 7 **Docket Control Division** Arizona Corporation Commission 8 1200 West Washington Street Phoenix, Arizona 85007 9 A copy of the foregoing was mailed this 21st day of February, 2012 to: 10 Ms. Lyn A. Farmer 11 Chief Administrative Law Judge **Hearing Division** 12 Arizona Corporation Commission 1200 West Washington Street 13 Phoenix, Arizona 85007 14 Mr. Steven M. Olea, Director **Utilities Division** 15 Arizona Corporation Commission 1200 West Washington Street 16 Phoenix, Arizona 85007 17 Janice Alward, Chief Counsel Legal Division 18 Arizona Corporation Commission 19 1200 West Washington Phoenix, Arizona 85007 20 Michelle L. Wood, Esq. 21 Residential Utilities Consumers Office 1110 West Washington, Suite 220 22 Phoenix, Arizona 85007 23 Michele Van Quathem Ryley, Carlock & Applewhite 24 One North Central Avenue, Suite 1200 Phoenix, Arizona 85004-4417 25 Attorneys for Abbott Laboratories 26 27

Greg Patterson Munger Chadwick, PLC 2398 E. Camelback Road, Suite 240 Phoenix, Arizona 85016 Attorneys for Water Utilities Association of Arizona By: Idnt Dake 

### ARIZONA WATER COMPANY



Docket No. W-01445A-10-0517

# 2010 RATE HEARING (AMENDED)

For Test Year Ending 12/31/10

PREPARED
TESTIMONY IN SUPPORT OF SETTLEMENT
OF

William M. Garfield

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#### ARIZONA WATER COMPANY

Testimony in Support of Settlement of William M. Garfield

### **EXECUTIVE SUMMARY**

William M. Garfield testifies that:

The Settlement Agreement is a fair and reasonable solution of this contested rate proceeding. A key settlement consideration for Arizona Water Company was promptly resolving the issues presented in order to allow the Commission to consider and act on the Settlement Agreement so that test year revenue requirements and the corresponding rates can be adopted at the earliest possible time. The settlement promotes water conservation, shelters ratepayers from significant off-site infrastructure facilities costs, provides just and reasonable rates and a rate design that enables residential ratepayers to manage utility costs through reductions in usage, and provides Arizona Water Company with operating revenues to maintain safe, reliable and adequate utility service to its customers. The settlement process was open, inclusive, and provided all Parties with the opportunity to voice concerns and collaborate to achieve results that benefit the ratepayers as well as the Parties.

#### I. INTRODUCTION AND PURPOSE OF TESTIMONY

- Q. PLEASE STATE YOUR NAME, EMPLOYER AND OCCUPATION.
- A. My name is William M. Garfield. I am employed by Arizona Water Company (the "Company") as President and Chief Operating Officer.
- Q. ARE YOU THE SAME WILLIAM M. GARFIELD THAT PREVIOUSLY PROVIDED TESTIMONY IN THIS MATTER?
- 7 A. Yes.

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#### Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?

A. The purpose of my testimony at this stage of the proceeding is to support the proposed Settlement Agreement filed February 15, 2012. In supporting the proposed Settlement Agreement, I will discuss the settlement process, the settlement terms and the settlement benefits.

#### II. SETTLEMENT PROCESS

- Q. PLEASE PROVIDE A SUMMARY OF THE PROCEEDINGS LEADING UP TO SETTLEMENT.
  - On May 9, 2011, the Company filed an amended application requesting adjustments to its rates and charges for utility service provided by its Western Group water systems, including its Pinal Valley (Casa Grande, Coolidge and Stanfield), Ajo and White Tank water systems. In its amended application, the Company requested an increase in revenues of \$4,564,110, or approximately 24.45 percent, over test year revenues. As recited in the Settlement Agreement, the requested increase in revenues had been adjusted to \$4,535,587 at the time the settlement discussions commenced. Testimony in this proceeding was filed by the Company, the Arizona Corporation Commission ("Commission") Utilities Division Staff ("Staff"), the Residential Utility Consumer Office ("RUCO") and Abbott Laboratories ("Abbott"). The Water Utilities Association of Arizona ("WUAA") also intervened. Following submittal of Staff's testimony and rebuttal by Arizona Water Company, the Company contacted Staff and RUCO to explore

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the possibility of settlement of some of the issues that appeared to be susceptible to settlement based on the positions set forth in the testimony, or even an overall settlement of all issues in the case. Based on the interest by these Parties in the possibility of settlement, including an overall settlement, and after coordinating logistics with the Parties, the Company gave formal notice to all Parties to the proceeding and docketed a notice that a formal settlement conference would be held at the offices of the Commission during the week of January 30, 2012.

#### Q. WHICH PARTIES PARTICIPATED IN THE SETTLEMENT CONFERENCE?

A. All Parties actively participated. Staff, RUCO, Abbott, the Company, and the WUAA all participated in the settlement conference held at the Commission on January 31, 2012. A second settlement meeting took place on February 2, 2012 at the Commission. Communications principally among key staff members of Staff, RUCO and the Company continued outside the meetings to answer questions and refine potential settlement parameters involving revenue, rate design and other issues. All Parties were given an opportunity to participate in both conferences and all settlement communications.

#### Q. PLEASE DESCRIBE THE SETTLEMENT NEGOTIATIONS.

All Parties to this proceeding had the opportunity to participate throughout the negotiations and fully express their respective positions. There was a genuine desire and a commitment on the part of all of the Parties to find common ground on the issues. This commitment and the compromises that are inherently part of any settlement effort produced results that are just and reasonable and provide benefits for all Parties. An underlying theme of the settlement was the Parties' desire to resolve all issues and execute an all-Party Settlement Agreement covering all issues, so the case could be brought to a Recommended Opinion and Order and a final Decision and Order of the Commission could be entered at the earliest practicable time. The Parties recognized that doing so would save considerable time, expense, and Commission resources.

#### Q. DID THE PARTIES TO THIS PROCEEDING REACH SETTLEMENT?

A. Yes, the Parties reached a settlement of all issues conceptually on February 2, 2012. As mentioned previously and in the supporting testimony of Joel M. Reiker, further adjustments to the Schedules that are attached to the Settlement Agreement followed through approximately February 6. Following the February 2 formal meeting, the Parties then worked collaboratively to draft the terms of settlement which culminated in the proposed Settlement Agreement, signed by all Parties, and filed in this docket on February 15, 2012.

#### Q. ARE YOU SPONSORING ANY EXHIBITS IN THIS PROCEEDING?

A. Yes. I am sponsoring the Settlement Agreement filed with Docket Control on February 15, 2012 in this docket.

#### Q. ARE YOU SPONSORING ANY TESTIMONY IN THIS PROCEEDING?

A. Yes. I am sponsoring the direct and rebuttal testimony of Company witnesses Joseph D. Harris, Fredrick K. Schneider, Joel M. Reiker, Thomas M. Zepp, as well as my own testimony.

#### III. SETTLEMENT AGREEMENT TERMS

## Q. WHAT ARE THE MAJOR TERMS OR PROVISIONS OF THE SETTLEMENT AGREEMENT?

- A. The following terms are contained in the proposed Settlement Agreement.
  - 1. The capital structure is 49.03% long-term debt and 50.97% equity.
  - 2. The cost of long-term debt is 6.82%.
  - 3. The cost of common equity is 10.0%
  - 4. The Weighted Average Cost of Capital is 8.44%.
  - 5. The Company's annual revenues would increase by \$3,224,403 for an annual revenue requirement of \$21,862,556.
  - 6. The Fair Value Rate Base based on the Original Cost Less Depreciation Rate Base is \$53,234,209.

- 7. New rates would become effective on the date specified in the Commission decision on this matter.
- 8. All Parties to the Settlement would expeditiously take any and all steps reasonably necessary to complete the Settlement Agreement and obtain Commission approval of the material terms of the Settlement Agreement so that the Commission may adopt and implement its provisions at the earliest possible date, and fully support and defend all of the terms of the Settlement Agreement.
- 9. The Company's Stanfield water system would be fully consolidated with the Company's Pinal Valley (Casa Grande and Coolidge) water system, while the Company's White Tank and Ajo water systems would remain separate and unconsolidated.
- 10. An Off-Site Facilities Fee tariff would be adopted.
- 11. The Arsenic Cost Recovery Mechanism would be continued.
- 12. The Central Arizona Project ("CAP") hook-up fee (renamed the "CAP M&I Fees tariff") would be continued.
- 13. The Company's costs associated with implementing and performing additional Best Management Practices for future recovery in a future general rate case would be recorded and deferred.
- 14. The Company would be allowed to accrue an Allowance for Funds Used During Construction for the Arizona City water storage tank and booster pump station and site.
- 15. The Company's next Western Group general rate case filing, or for any individual water system in the Western Group, would use a test year including at least twelve months of recorded revenues with the rates approved in this proceeding.
- Q. DOES ANY OTHER COMPANY WITNESS PROVIDE TESTIMONY CONCERNING THE SETTLEMENT AGREEMENT?

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#### Company witness Joel M. Reiker provides testimony sponsoring the Yes. schedules and exhibit to the Settlement Agreement.

#### IV. SETTLEMENT AGREEMENT BENEFITS

#### WHAT ARE THE BENEFITS OF THE SETTLEMENT AGREEMENT? Q.

- The benefits of the Settlement Agreement are as follows: A.
  - It avoids protracted litigation and yields significant savings of rate case expenses, making lower customer rates possible.
  - It establishes rate designs that promote water conservation and provides a financial incentive and savings for customers who use less water.
  - It produces lower rates to customers by adopting Staff's proposed return on common equity of 10.0%, rather than the Company's requested return on common equity of 12.1%.
  - It postpones any rate application for any water system in the Western Group until there is at least twelve months of recorded revenues with rates approved in this proceeding, effectively postponing any new rate increase for the Western Group for two years or longer.

#### Q. WHY DID THE COMPANY AGREE TO SETTLE FOR A REVENUE INCREASE THAT IS LESS THAN IT REQUESTED?

A. The Company agreed to material reductions in its rate request primarily due to the expense and uncertainty of protracted litigation, including potential appeals, and to secure all Parties' commitment to expedite the Settlement Agreement, bring it before the Commission for approval, and implementation of its provisions, including new rates, at the earliest possible date.

The Settlement Agreement also provides greater clarity of the issues to the Administrative Law Judge ("ALJ"), essentially focusing on the critical issues in the case, in an effort to streamline and accelerate the process of drafting a Recommended Opinion and Order. In my experience, general rate cases may address many issues, some of which may be more or less critical than others.

The Settlement Agreement focuses on what the Parties agree are the most critical issues in the case for the ALJ to consider in a clear, concise and expedient manner.

- DOES THE COMPANY BELIEVE THE COMMISSION'S ADOPTION OF THE Q. SETTLEMENT AGREEMENT STRIKES A FAIR BALANCE OF INTERESTS BETWEEN THE COMPANY AND THE RATEPAYERS?
  - Yes it does, and the Company is asking the Commission to approve the Settlement Agreement as written. The Agreement and the detailed Schedules and Exhibit attached are the result of vigorous, open and good faith negotiations among all of the Parties, each of whom actively contributed to its terms. Moreover, no one term or provision may stand alone, out of context with other provisions; issues such as revenue requirements, return on equity, Fair Value Rate Base, rate design and consolidation were all delicately balanced among the Parties' competing interests in a carefully constructed, unified compromise. Adjustment to any one of these terms by necessity would undermine compromises reached on other terms and would undermine the goals the Parties established and reached in the overall process.
- **OF** Q. **DOES** THIS CONCLUDE YOUR **TESTIMONY** IN **SUPPORT SETTLEMENT?**
- A. Yes.

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### ARIZONA WATER COMPANY



Docket No. W-01445A-10-0517

# 2010 RATE HEARING (AMENDED)

For Test Year Ending 12/31/10

PREPARED
TESTIMONY IN SUPPORT OF SETTLEMENT

OF

Joel M. Reiker

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4	Joel M. Reiker				
5	I.	<u>Introduction</u>			
6	Q.	PLEASE STATE YOU	IR NAME, EMPLOYER AND TITLE.		
7	A.	My name is Joel M.	Reiker. I am employed by Arizona Water Company (the		
8		"Company") as Vice P	resident – Rates and Revenues.		
9	Q.	Q. ARE YOU THE SAME JOEL M. REIKER THAT PREVIOUSLY PROVIDE			
10		DIRECT AND REBUTTAL TESTIMONY IN THIS PROCEEDING?			
11	A.	Yes.			
12	Q.	Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?			
13	A.	A. The purpose of my testimony is to support the Settlement Schedules, including			
14		their appendices, a	nd Exhibit 1 attached to the Settlement Agreement		
15		("Agreement") between the Company, the Arizona Corporation Commission			
16	į	Utilities Division ("Staff"), the Residential Utility Consumer Office ("RUCO"),			
17		Abbott Laboratories and the Water Utility Association of Arizona (collectively			
18		referred to as the "Parties") filed on February 15, 2012.			
19	11.	II. <u>Settlement Schedules</u>			
20	Q.	Q. WHAT SCHEDULES ARE ATTACHED TO THE AGREEMENT?			
21	A.	A. The Settlement Schedules consist of the following standard rate case filing			
22	schedules required by the Commission for Class A utilities pursuant to Arizona				
23	Administrative Code R14-2-103.B:				
24		A-1	Computation of Increase in Gross Revenue Requirement		
25		B-1	Summary of Original Cost Rate Base		
26		B-2	Original Cost Rate Base Pro Forma Adjustments		
27		B-2 Appendix	Detail of Original Cost Rate Base Pro Forma Adjustments		
28		B-5	Computation of Working Capital		

1		B-5 Appendix	Computation of Working Cash Requirement	
2		C-1	Adjusted Test Year Income Statement	
3		C-2	Income Statement Pro Forma Adjustments	
4		C-2 Appendix	Detail of Income Statement Pro Forma Adjustments	
5		C-3	Computation of Gross Revenue Conversion Factor	
6		D-1	Summary Cost of Capital	
7		H-1	Summary of Revenues by Customer Classification	
8		H-2	Detail Analysis of Revenues by Class	
9		H-3	Changes in Representative Rate Schedules	
10		H-4	Typical Bill Analysis	
11		These standard filing schedules reflect the settlement position of the Parties		
12		regarding the Company's revenue requirement and the specific rates and		
13		charges designed to produce such revenue. Where appropriate, the Schedules		
14		provide the Company's original position, as set forth in its application, and the		
15		specific adjustments applied to arrive at the Parties' settlement position. The		
16		Schedules were adjusted several times during the course of the negotiation		
17		meetings on January 31 and February 2, 2012, and even thereafter, as all of the		
18		Parties continued negotiations and final adjustments into what became the		
19		unified, agreed-upon set of Schedules that are attached to the February 15, 2012		
20		Settlement Agreement.		
21	Q.	WHY WAS IT NECESSARY FOR THE PARTIES TO AGREE UPON AND		
22		ATTACH THE ABOVE SCHEDULES TO THE AGREEMENT?		
23	A.	Aside from the requirement to establish the fair value rate base and overall rate		
24		of return, the Parties agreed that it would be appropriate to establish settlement		
25		positions on all other ratemaking components such as adjustments to rate base,		
26		operating expenses, a	nd taxes. The most efficient way of detailing the Parties'	

settlement position is to present it in a format that is familiar to the Commission.

This approach provides an added benefit to Staff and RUCO in the next Western

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### Q. WHAT IS EXHIBIT 1 TO THE AGREEMENT?

**Exhibit 1** 

Agreement.

**AGREEMENT?** 

A. Exhibit 1 to the Agreement is the tariff schedule for the Off-Site Facilities Fee. As detailed in Section 7.1 of the Agreement, the Parties agree that an off-site facilities fee is appropriate for the Pinal Valley (including Stanfield) system. The purpose of this fee is to more appropriately assign the costs of constructing additional off-site facilities necessary to provide water production, treatment, delivery, storage and pressure to new customers whose incremental demand makes these additional facilities necessary. These additional facilities include, but are not limited to, a surface water treatment plant intended to treat water received from the Central Arizona Project. Specific language in this tariff schedule was negotiated by the Parties and all Parties have agreed to its terms as set forth in Exhibit 1.

Group rate case, as there will be a record of the individual plant account

HAS THE COMPANY PREPARED AND ATTACHED REVISED TARIFF

SHEETS REFLECTING THE RATES AND CHARGES SET FORTH IN THE

No. Tariff sheets are typically prepared by the utility and filed in the docket only

after the Commission issues an order approving new rates. Accordingly, the

Company will promptly file revised tariffs reflecting the rates approved by the

Commission after an order is issued in this proceeding. As stated above, the

Parties' proposed rates and charges are set forth in Schedule H-3 to the

balances reflected in the base rates approved in this proceeding.

## Q. DOES THAT CONCLUDE YOUR TESTIMONY IN SUPPORT OF THE AGREEMENT?

A. Yes.